# Balancing Community Development with Creating a Destination:

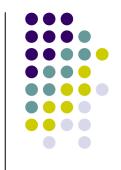
Next Steps for the Charlestown Navy Yard

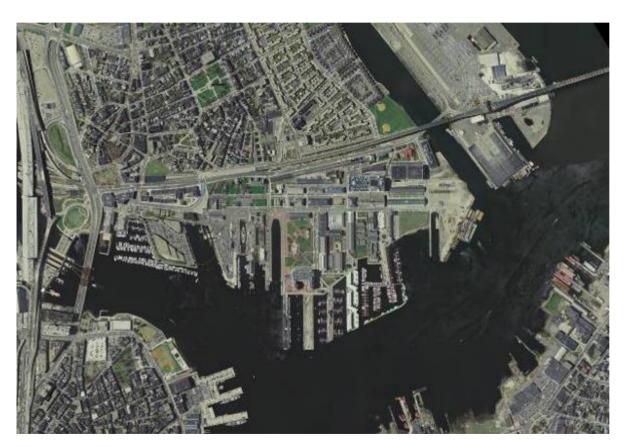
#### Team 1

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# The Charlestown Navy Yard





Decommissioned in 1970s, BRA given ownership

Navy Yard Master Plan (1975-78)

City of Boston Municipal Harbor Plan (1990)

Double Interpretive Loop Plan (1991)

Waterfront Activation Plan (2006)

# Why was the 2006 Waterfront Activation Plan not implemented?



- No definitive plan for the CNY waterfront
- Complex regulations on public space
- Lack of an enforcement strategy and agency
- Loss of credibility of the BRA among the advocacy groups and the CNY residents



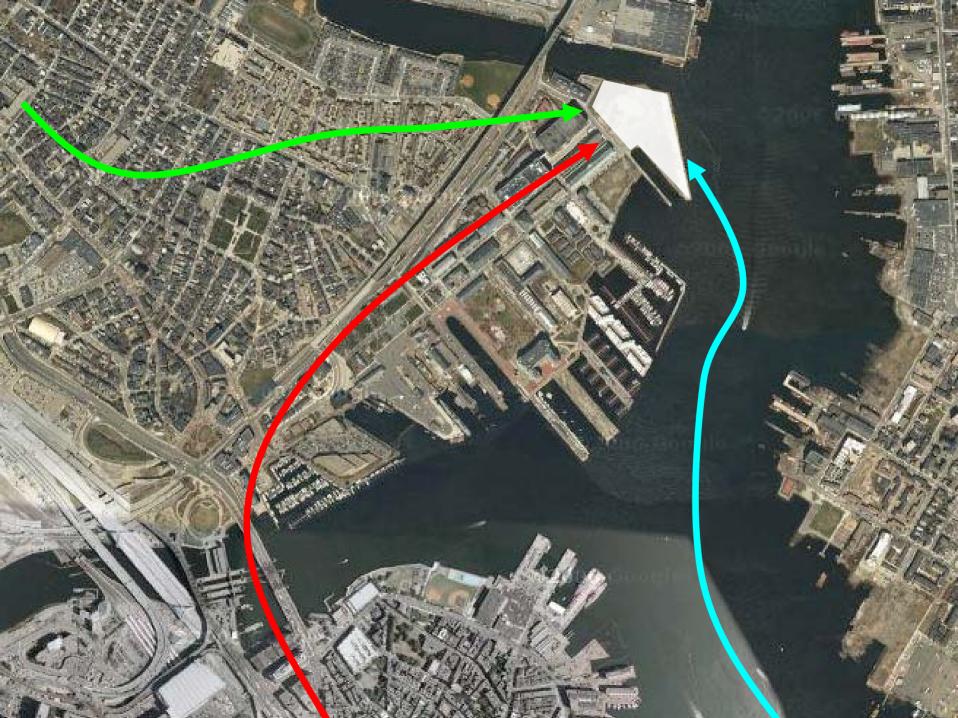
# A Development Agenda

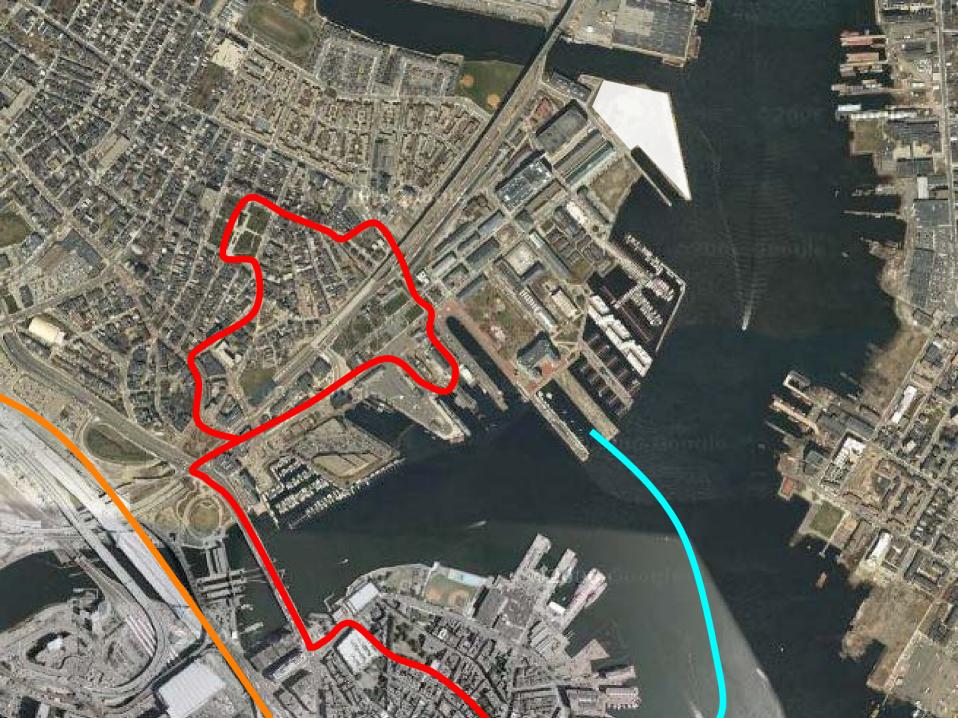


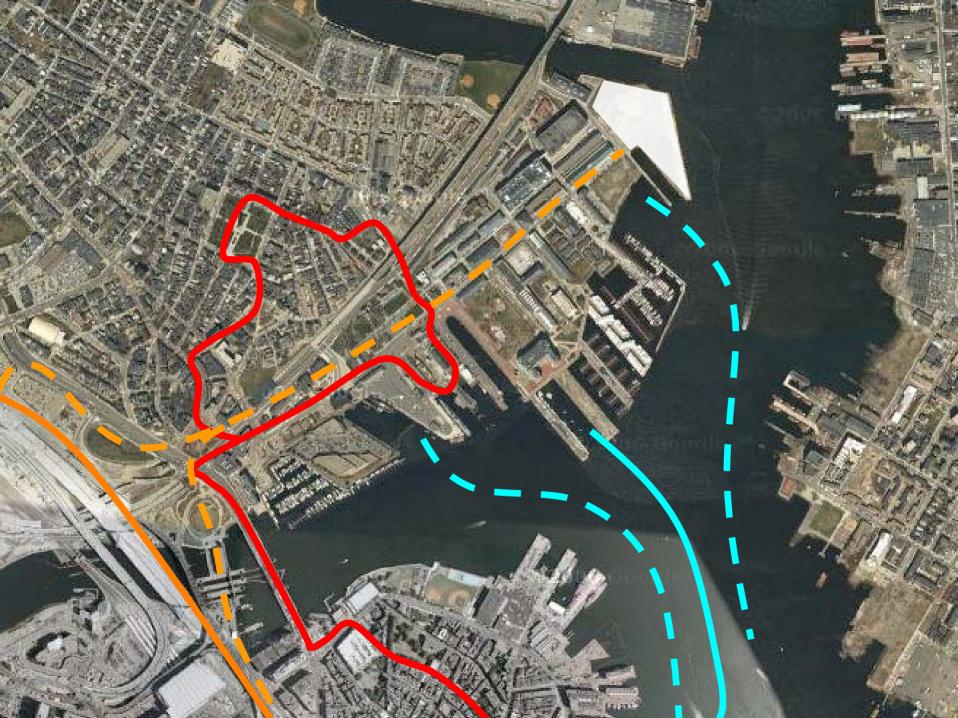


- Yard's End is the "Head of the "Harbor"
- Intended to serve as start/end point
- Must be directly accessible

Objective: Anchor the Harborwalk's "Head" via "one stop" transportation options









# Retain from Waterfront Activation Plan

- Ferry Service
- MBTA Shuttle
- Internal Way-Finding Signage
- Some Parking

#### Supplement/Expand

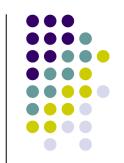
- Expand Ferry Service to other routes
- Increase signage and pedestrian access to northern entrance (Charlestown residents)
- Limit parking to residents only

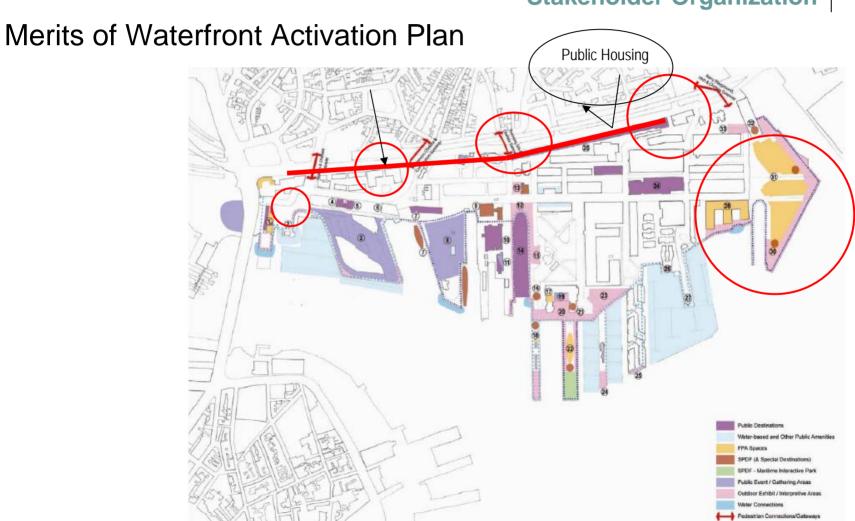
# **Destination Public Space**

Access

#### **Destination**

**Self-Finance Definitive Plan Stakeholder Organization** 





#### Disperse Public Destinations



#### **Disperse Public Destinations**

- Charlestown is a destination
- Encourages public to walk length of Harborwalk
- Encourages economic development; restaurants and retail
- Discourages vacant property



#### Develop a Destination with Identity



#### **Destination Yards End**



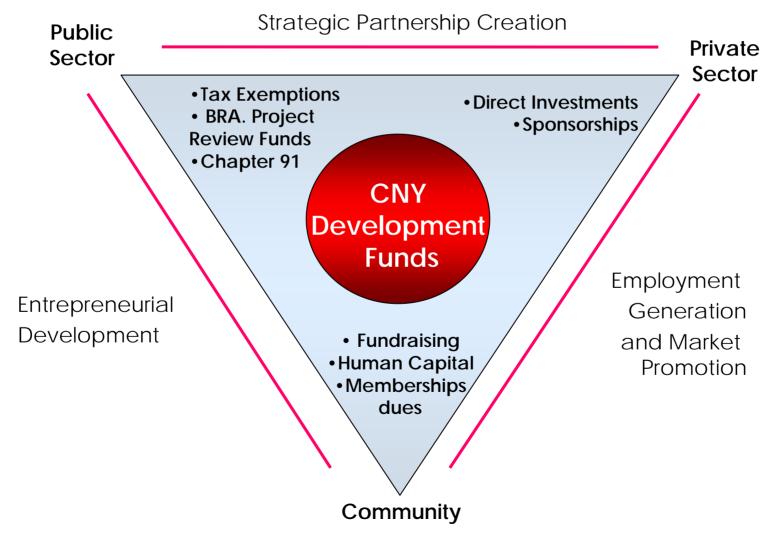
Story Loop for Yard's End

- Public park
- Connection to Deer Island
- Transportation hub
- Programming activities
- Public destination

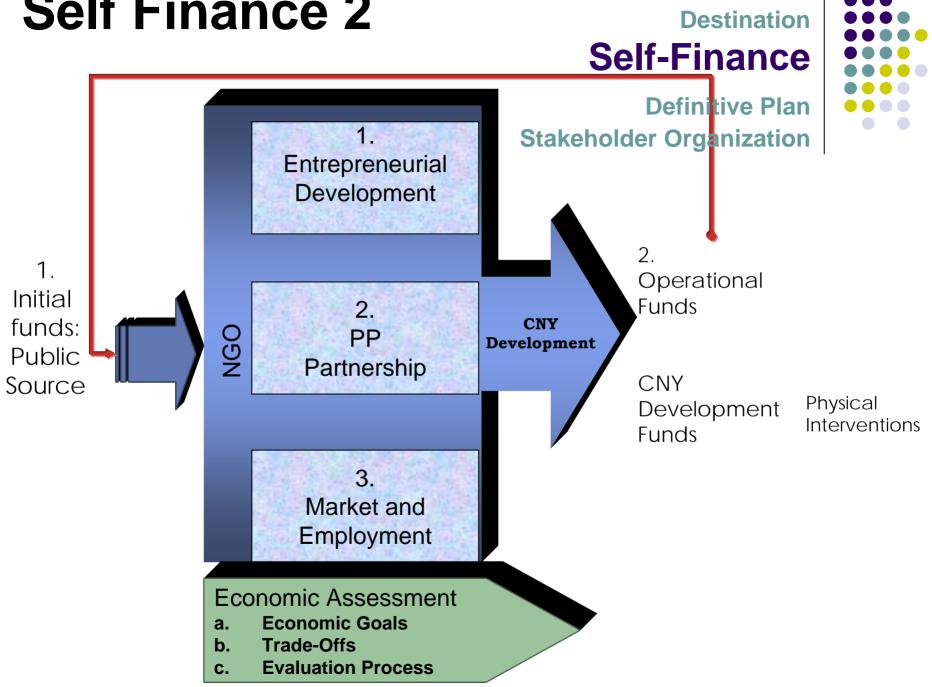
# **Self Finance 1**



Definitive Plan Stakeholder Organization



# **Self Finance 2**



Access

#### **Definitive Plan 1**



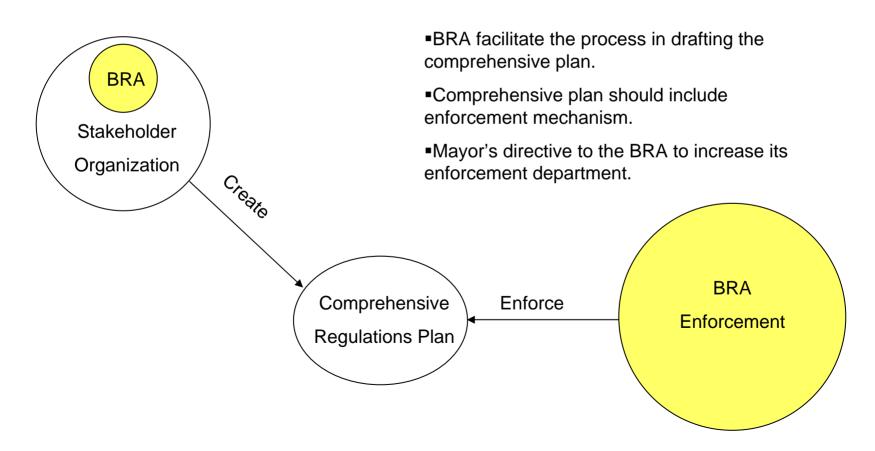
- No definitive plan for the CNY waterfront.
- Current Waterfront Activation Plan has written contracts which are not enforced by the BRA.
- BRA's enforcement department understaffed, leading to slack enforcement.
- Loss of credibility of the BRA among the advocacy groups and the CNY residents

#### **Definitive Plan 2**



Definitive Charlestown Waterfront Regulations Plan to dictate all future development.

The regulations plan should address enforcement strategies.



#### Focus on Collaboration

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Definitive Plan

#### **Stakeholder Organization**

Focus on Collaboration



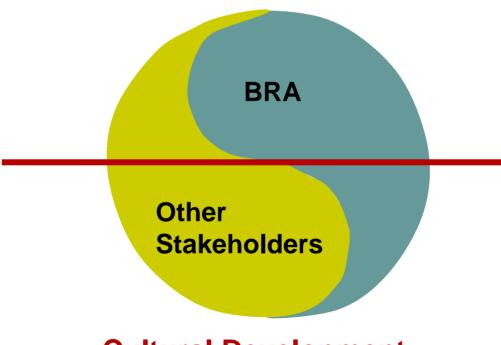
- Actively listen to Charlestown stakeholders
- Form a Stakeholder-driven Community Organization
- Don't Forget Physical Development
- Collaboration is the Key to Success (Alternative Dispute Resolution)



#### **Stakeholder Organization**

Stakeholder Organization Decision Structure

#### **Physical Development**



**Cultural Development** 



# A Development Agenda



**Access Destination** 

#### **Appendix: Self-Finance**

Definitive Plan Stakeholder Organization

#### 1. Local Entrepreneurial Development

- Start-Up Funding for Residents
  - Individual and Community Funds.
  - Funds Managed in a Trust.
- Generation of Business Opportunities Ideas
  - Business Plans Definition.
  - Franchises with Cultural and Historical Dedication
  - Type of business tied to each loop's theme.
  - Local stock exchange
- Permanent Advisement and Capacitation

**Access Destination** 

#### **Appendix: Self-Finance**

Definitive Plan Stakeholder Organization

#### 2. Strategic Public-Private Partnership

- Action Plan for Private Investment
  - Guidelines for promoting and regulating private participation.
  - Based on a technical approach.
    - Target Markets
    - Construction of demand functions
    - Available business opportunities
    - Benefits provided by the government
  - Promotion with potential investors.
    - Personal meetings
    - Firms' activities related with the loops' themes.
    - Special attention to services and goods needed in CNY
- Wise Use of the Regulation to Attract Investors
  - Thorough analysis and distribution of FPAs and SPDFs
  - Chapter 91 Funds.
  - Fiscal Incentive Strategies

**Access Destination** 

#### **Appendix: Self-Finance**

Definitive Plan Stakeholder Organization

- 3. Employment and Market Promotion
- Employment Promotion
  - Incentives for firms hiring CNY residents.
  - New services provided by residents (Tourist Guiding)
- Market Promotion
  - Publicity (Printed Local Magazine)
  - Special offers and promotions for CNY residents

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Definitive Plan Stakeholder Organization

#### Driving the Economic Growth of CNY

- Socioeconomic Assessment of the Future of CNY
  - Demographical and economic growth forecasting
  - Gentrification
- Real State Investment Analysis.
  - Trade-Offs
    - Negative. Exclusive land prices.
    - Positive. Stronger market
- Economic Development Plan Definition
  - Economic goals
    - Timeline
  - Evaluation strategy
    - Measures and Indexes



#### **Appendix: Stakeholder Organization**

#### **Actively listen to Charlestown stakeholders**

- Lack of stakeholder passion due to poor engagement
- Mayor must create a new BRA protocol to:
  - Listen to what stakeholders are talking about
  - Craft meaningful responses
- Opportunity to rebuild BRA credibility by engaging stakeholders in this manner and incorporating stakeholder passions in development plans

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#### **Appendix: Stakeholder Organization**

#### Collaboration is the Key to Success

- The stakeholder organization will include the BRA and will therefore provide:
  - A forum to collaborate on Navy Yard cultural development, lead by stakeholders with BRA input
  - A forum to collaborate on Navy Yard physical development, lead by the BRA with stakeholder input
  - A forum for alternative dispute resolution, to avoid litigation
- The BRA will be a partner in the Navy Yard redevelopment process, rather than the parent



#### **Appendix: Stakeholder Organization**

#### **Don't Forget Physical Development**

- The BRA must continue to provide physical development and planning support to the Yard, and public services
- Another opportunity for the BRA to establish credibility with Navy Yard stakeholders
  - Plan physical developments to reflect stakeholder passions
  - Provide needed Navy Yard public services that benefit stakeholders



#### **Appendix: Stakeholder Organization**

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Definitive Plan



#### **Appendix: Stakeholder Organization**

#### Potential Stakeholders\*

- The City of Boston and all relevant departments (Boston Landmarks Commission, City Archeologist, etc.)
- The Boston Redevelopment Authority
- National Park Service
- Charlestown Neighborhood
- Association
- Charlestown Waterfront Coalition
- Friends of the Navy Yard
- Freedom Trail Foundation
- Charlestown Navy Yard Property
- Owners
- Massachusetts General Hospital
- Boston Marine Society
- Charlestown Museum
- USS Constitution Museum Foundation, Inc.
- Courageous Sailing
- Bunker Hill Community College

- The Boston Harbor Association
- The Boston Harbor Islands Alliance
- Charlestown Catholics Elementary School
- Charlestown Historical Society
- Charlestown Preservation Society
- Charlestown Working Theater, Inc.
- Holden School
- McLauglin House
- Mishawum Park Tenants Association
- MotionArt, Inc.
- New England Historic Seaport, Inc.
- Officina Hispana
- Other tenant and resident organizations
- Other major Navy Yard employers

<sup>\*</sup>As identified by the Waterfront Activation Plan for the Charlestown Navy Yard, BRA 2006